



GRAIN SA
GRAAN SA

GRAIN RESEARCH
& POLICY CENTRE

2017



Perceptions affecting the statutory levies on wheat

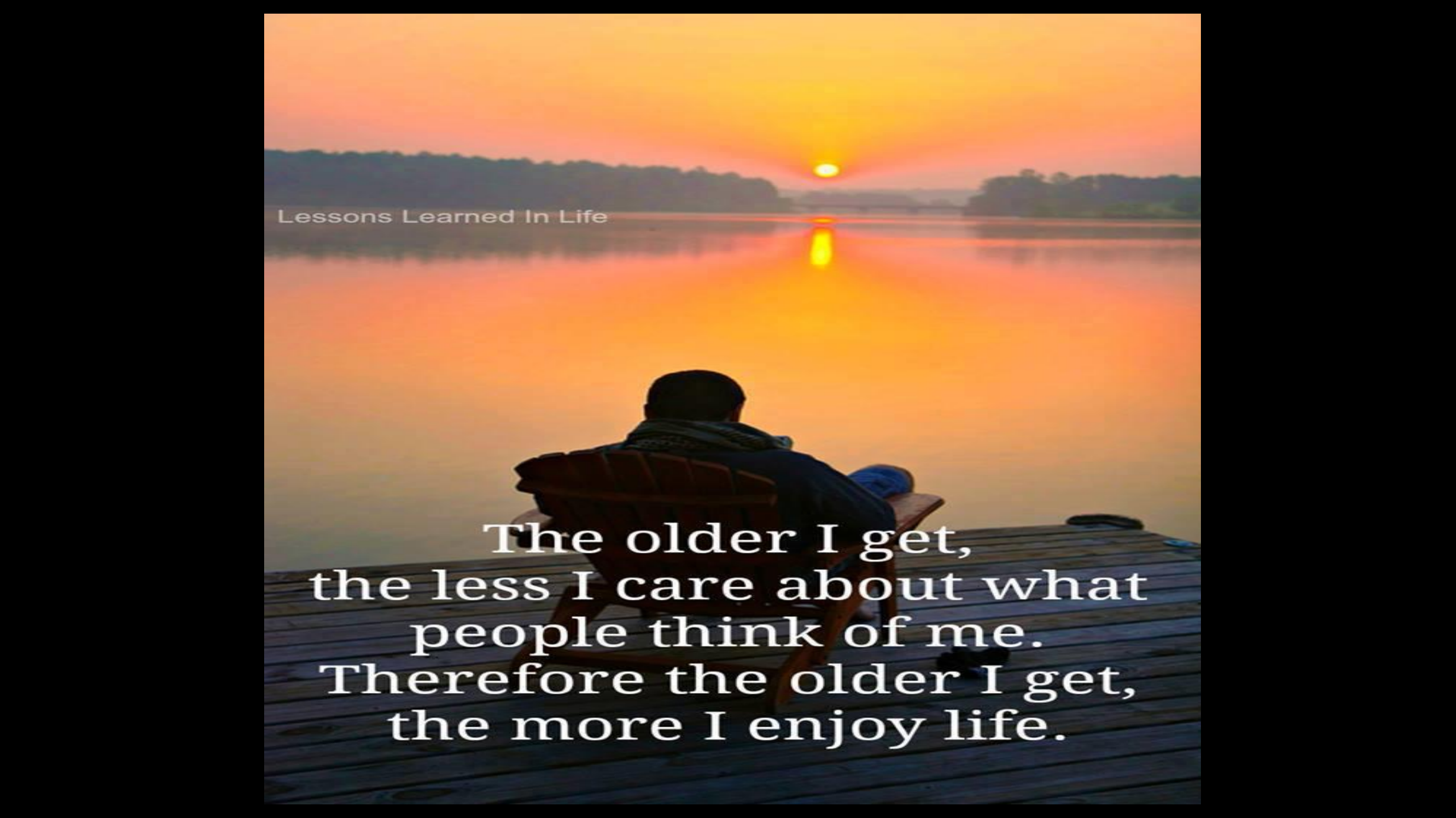
Andries Theron
Grain SA / SACTA





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- **Status of the wheat industry**
- **Breeding & Technology levy**
- **Establishment of the South African Cultivar & Technology Agency (SACTA)**
- **Perceptions affecting statutory levy**
- **Opportunities in change**
- **Way Forward**



Lessons Learned In Life

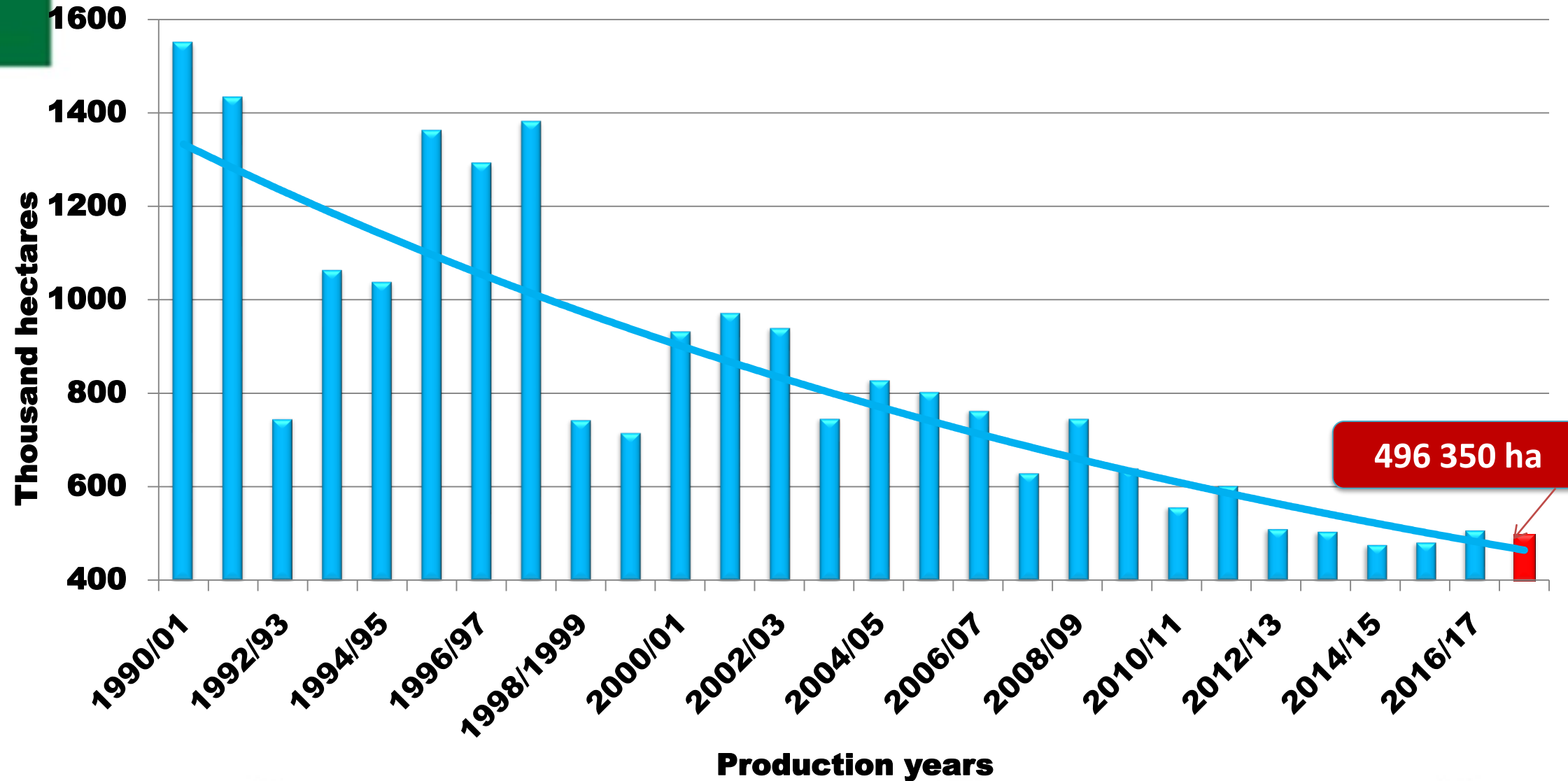
The older I get,
the less I care about what
people think of me.
Therefore the older I get,
the more I enjoy life.



Status of the Wheat Industry

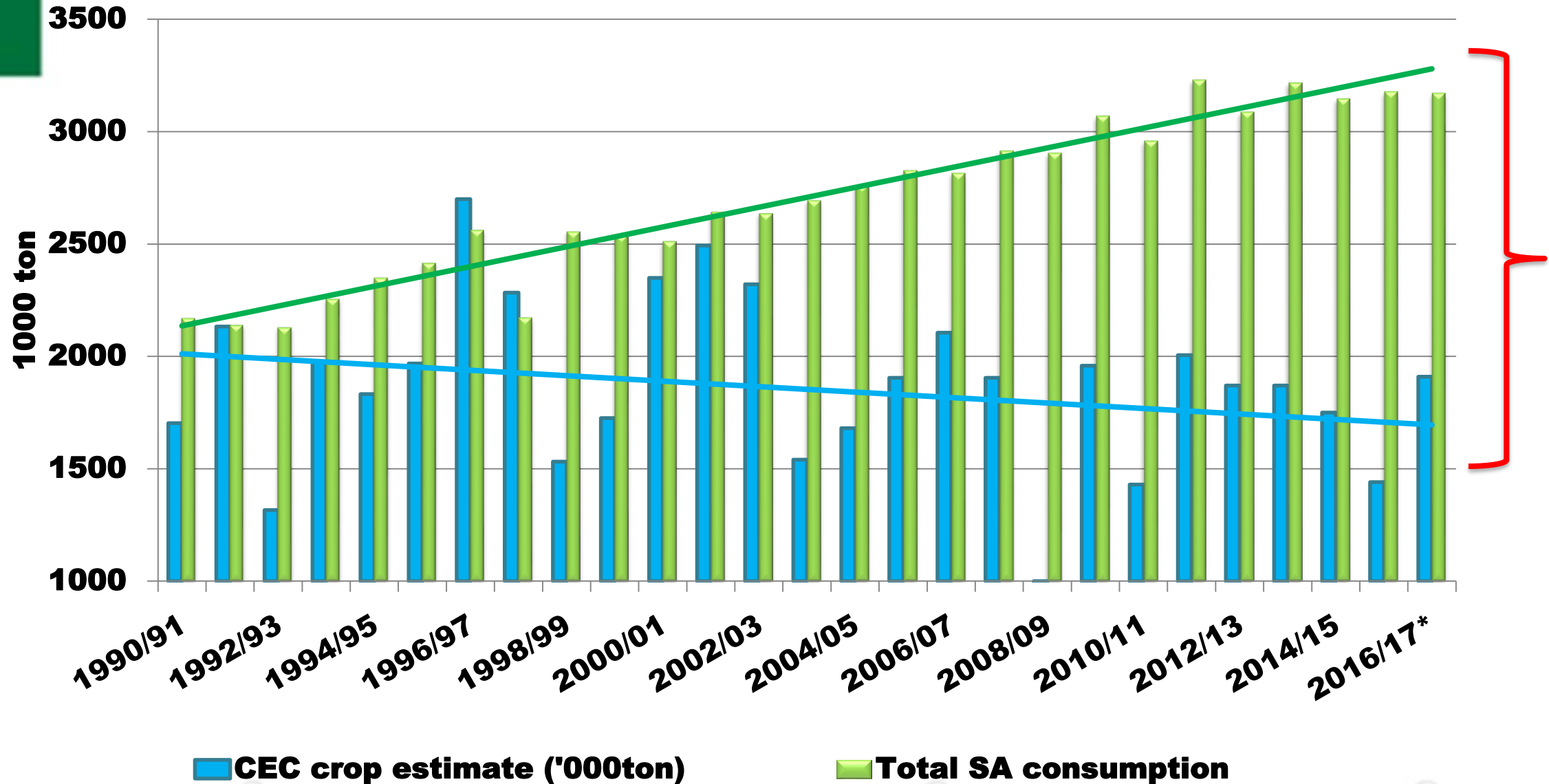


SA: Total area planted to wheat



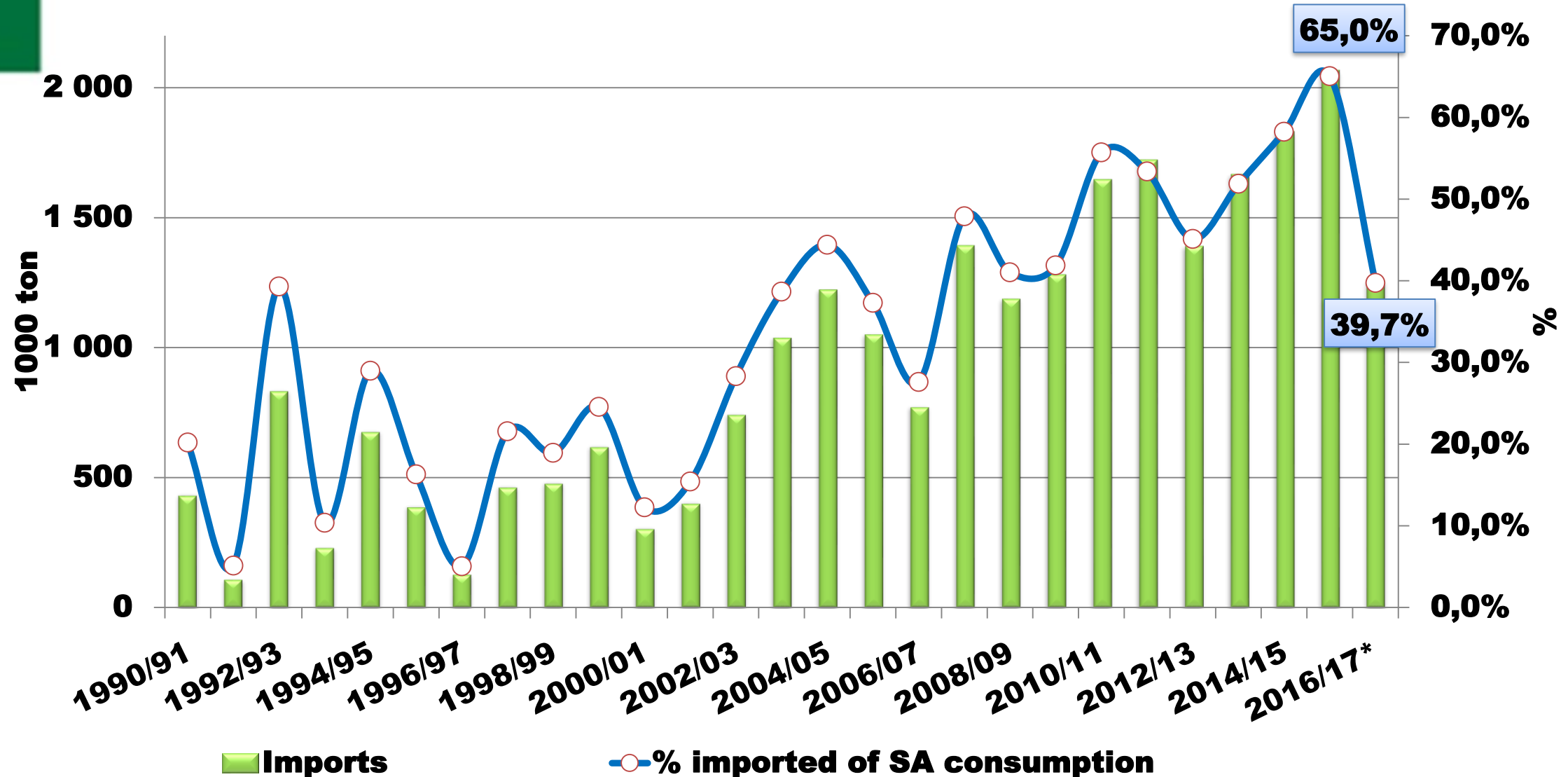


SA Production vs. consumption

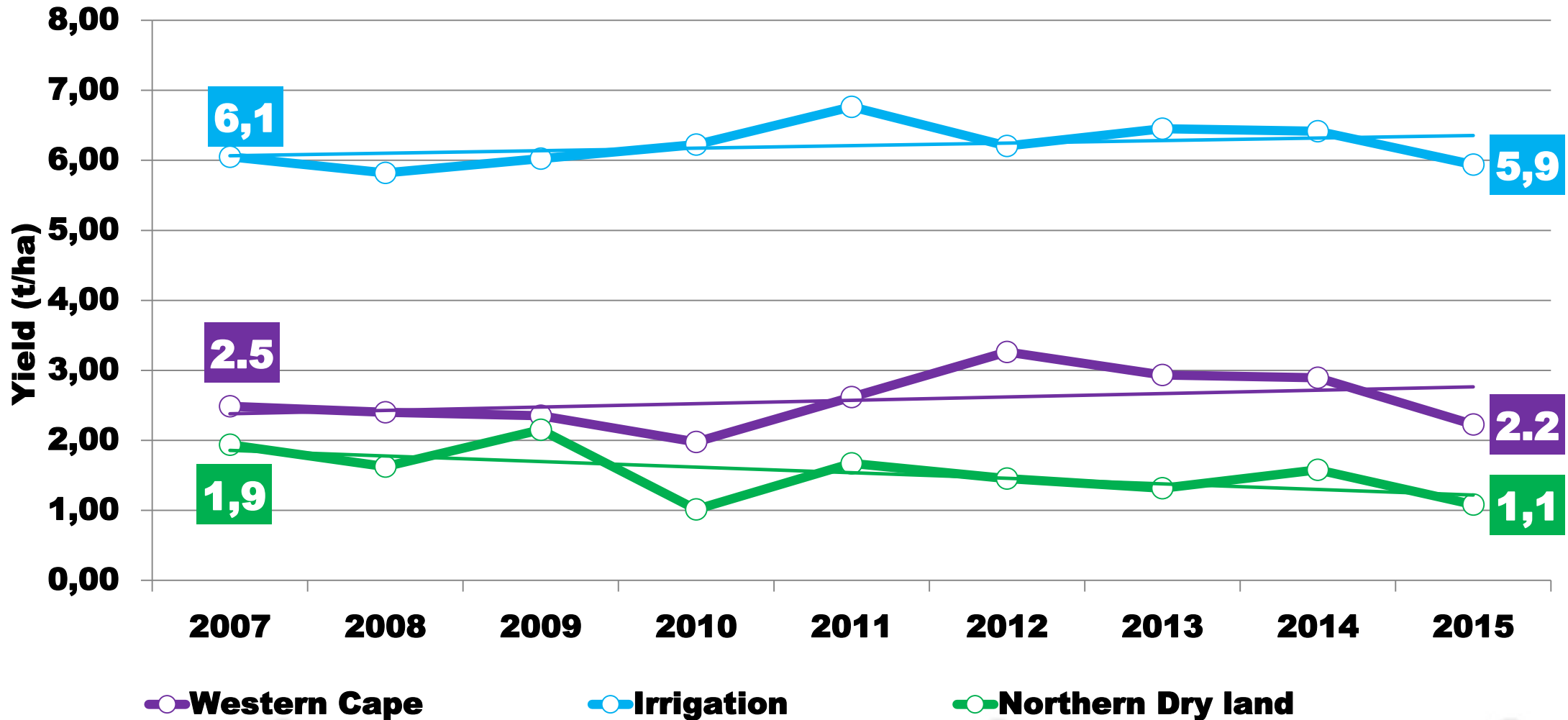




Wheat % imports of SA consumption



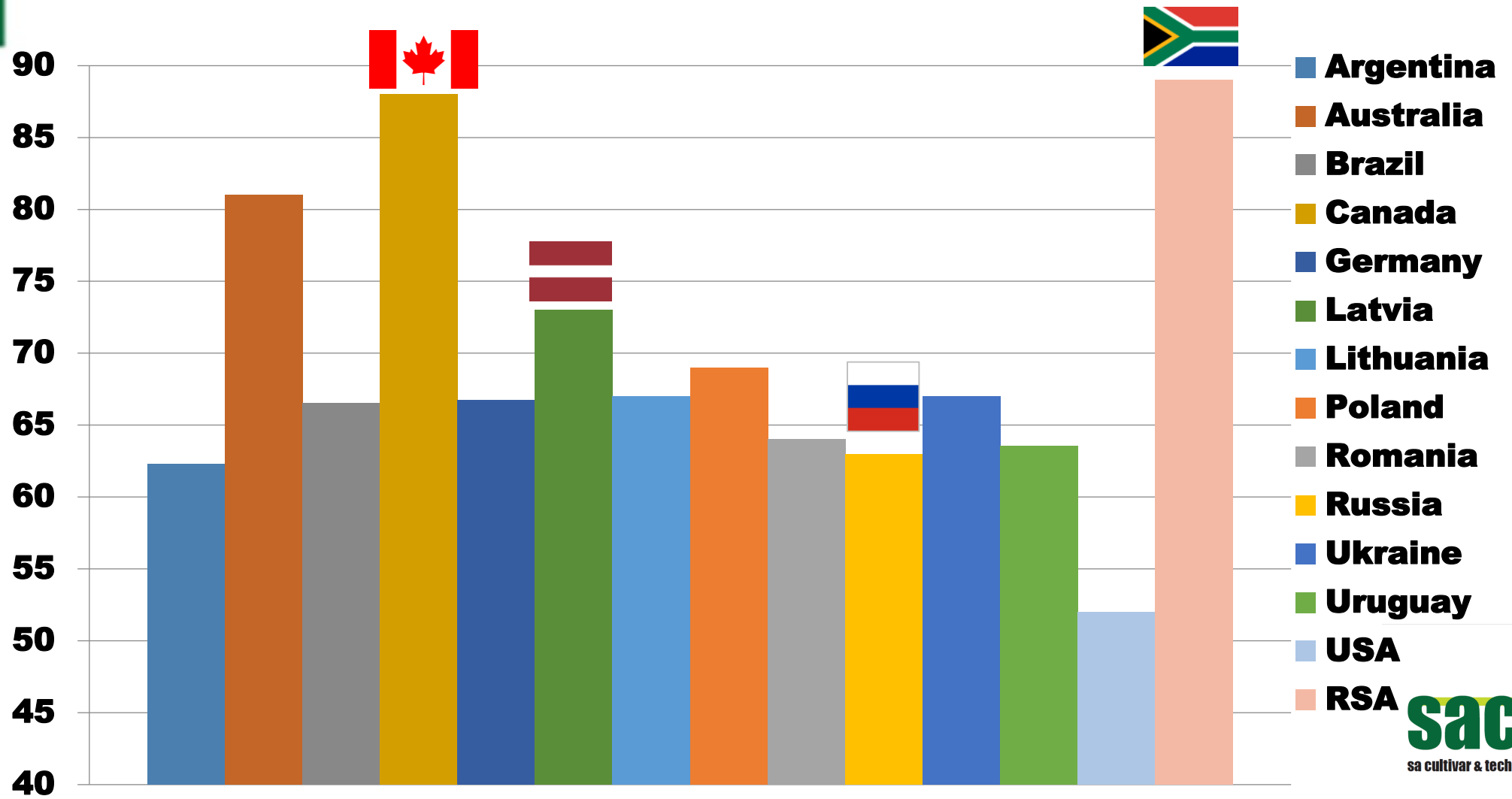
Yields in the 3 different production regions of SA





Baking worth weighted average

2006/2007 to 2015/2016 (10 Seasons)





Why a Breeding & Technology levy for South Africa??

➤ **Wheat Industry in trouble**

- **2000 ++ Growing problems in the local wheat industry**
- **Sustainability under pressure**
- **Increased dependency on imports**

SA faced with 2 major challenges

1. Legal farm saved seed

- ± 70% of wheat is planted with farm saved seed;
- Seed companies do not enter SA market due to farm-saved seed;
- SA denied new seed technology;
- Takes approximately 12 years to develop a new cultivar at great costs.

2. Yield vs. Quality

- SA has for too long concentrated on quality;
- Superior quality at the expense of yield.



Income = Yield x Price



Challenges

Yield vs Quality

- Quality parameter threatened the survival of the local wheat industry
- **LAST 20 YEARS: Cultivar release criteria** did NOT include yield
- Thus denied producers incentives of producing higher yielding wheat
- High quality SA wheat has been used to upgrade low quality imported wheat
- Quality is an entry barrier for new entrants into breeding

Challenges

Yield vs Quality

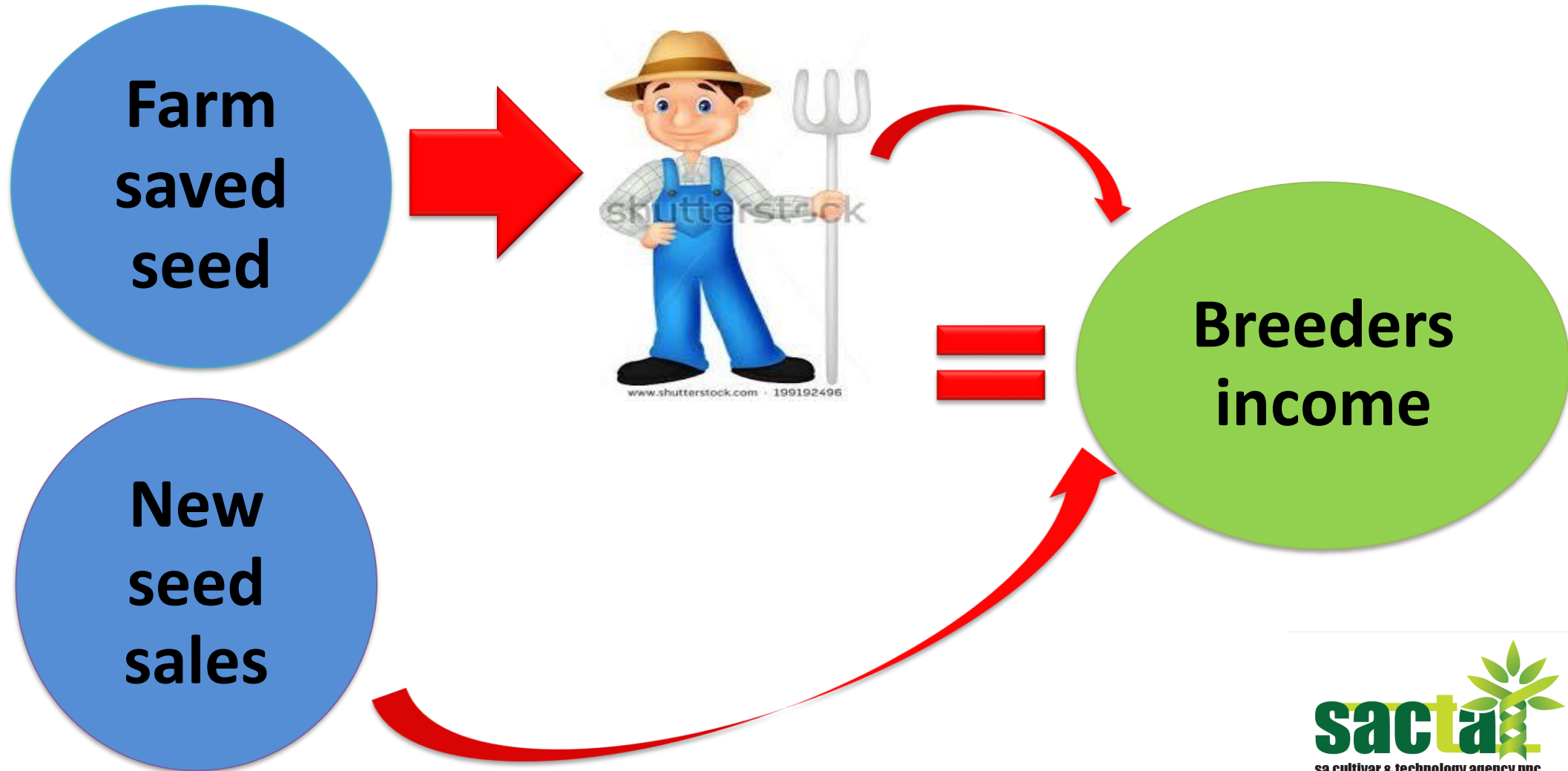
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Solutions

- **2012 Funding for seed breeding**
 - Find a sustainable and effective research funding model
 - Propose a breeding & technology levy based on end-point royalty (EPR)

- **2014 Revitalisation of the Wheat industry**
 - Find ways to turn around the decline of the wheat industry in South Africa

Working solution





Establishment of SA Cultivar & Technology Agency (SACTA)

- **Established to act as collection agent on behalf of industry;**
- **Facilitates the process whereby a levy system can be implemented for self-pollinated crops;**
- **Distributing the levies to seed companies according to market share.**





SACTA: Rationale for a levy

- **SACTA will address the need to improve the breeding of all self-pollinated grain and oilseed crops e.g. wheat, barley, soybeans etc.**
 - **Seeds from self-pollinated crops may be replanted by the farmer in the following season;**
 - **Subsequent crops are then planted without the expense of buying seed and thus**
 - **Diminish the income due to the seed breeding company.**

- **SACTA is an independent & legitimate industry body to administer the breeding levy.**





SACTA: Rationale for a levy

- SACTA is aligned with role players involved with plant breeding who are knowledgeable regarding breeding and technology;
- SACTA system will compensate breeding companies that perform.
 - New system aims to rectify the vicious cycle caused by farm-saved seed and is in line with the new Plant Breeders Act
- NOT a Government body

SACTA: Rationale for a levy

SACTA Mandate:

- Healthy balance between yield and quality;
- Driven by free market, dictated by demand;
- Industry should **NOT** lose its competitive advantage in terms of quality;
- There is clearly a demand and need for lower quality wheat, since the quality of imports do not match domestic quality parameters;
- Greatest demand by millers & bakers is for lower protein levels (B2 / 11%).

Breeding & Technology development

Advantages:

- Sustainable funding model for breeders;
- Performance will be rewarded;
- Attracting competition to the seed market;
- Self-regulate with regards to cultivars entering the market; according to market needs.



Breeding & Technology development

- **System will enable local wheat industry to become more competitive:**
 - **Farmers become more productive through higher yields;**
 - **Improved yields will decrease unit costs.**

- **System is part of a major wheat turnaround strategy:**
 - **Increase local production and decrease dependency on imports;**
 - **Long-term strategy to assist national food security.**

Calculation: Breeding & Technology Levy

- Levy as a % of wheat price
- Value of farm-saved wheat seed (BTLS factor) for the producer was calculated using:

• Hectares/province	• Seeding rate/ha	• Average yield
• Dry Land ha	• Tons seed planted	• Commercial sales/25 kg bag
• Cape ha	• 25 kg bags planted	• Irrigation share
• Irrigation ha		

Final determination of B&T levy to be collected by SACTA & calculated annually by NAMC, is based on: **A x B**

A = Daily Futures Market closing price, averaged over a 12-month period (1 September - 31 August)

B = BTLS factor



Perceptions affecting the statutory levy

- **Establishment of SACTA & EPR was producer driven;**
- **Sustainability is yield driven and NOT price driven;**
- **Low seed prices was not a motive;**
- **Status quo is not a option.**



Worst perceptions

- **Double dipping**
- **Agency agreements**
- **Wording used in agreements**
- **Original planning and calculations**
- **Breeders' privilege or levy**



Opportunities in change

- **Farm-saved seed is a reality and will always be with us;**
- **Access to new cultivars is a MUST;**
- **Farmers don't have the capacity to do farm-saved seed;**
- **New business models between Agbiz Grain and farmers**

Way forward

- Perceptions create uncertainty

Uncertainty → **FAILURE**

- Change creates opportunities

Opportunities → **SUSTAINABLE FUTURE**

“No place for weakest links”



THANK YOU

